

## Message Text

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ORIGIN OES-07

INFO OCT-01 EA-10 ISO-00 EUR-12 ACDA-07 AGRE-00 AID-05  
CEA-01 CEQ-01 CG-00 CIAE-00 COME-00 DLOS-09  
DODE-00 DOTE-00 EB-08 EPA-01 ERDA-05 FEAE-00  
FMC-01 TRSE-00 H-01 INR-07 INT-05 IO-13 JUSE-00  
L-03 NSAE-00 NSC-05 NSF-01 OMB-01 PA-01 PM-05  
PRS-01 SP-02 SS-15 USIA-06 /134 R

DRAFTED BY OES/OFA/FA:JCPRICE:LS  
APPROVED BY OES/OFA/FA:LLSNEAD  
EUR/SOV - BEDGAR  
EA/J - SECTON  
OES/OFA - JDNEGROPONTE  
EA/K - DBLAKEMORE  
-----054802 251714Z /47  
P 251618Z AUG 77  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO PRIORITY  
INFO AMEMBASSY SEOUL PRIORITY

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TOKYO FOR REGIONAL FISHATT

E.O. 11652: N/A

TAGS: EIFS, JA

SUBJECT: RESPONSE TO INQUIRIES ON JAPANESE 1978 FISHERY,  
INPFC AND RELATED MATTERS

1. DEPARTMENT IS STILL AWAITING FINAL STATISTICS ON AVAIL-  
ABLE FISHERY SURPLUSES FOR 1978 FROM COMMERCE. BEST INFOR-  
MAL ESTIMATE WOULD BE BASED ON PRELIMINARY SURPLUS FIGURES  
DISCUSSED WITH GOJ DURING THE US/GOJ BILLFISH CONSULTA-  
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TIONS JULY 19 IN WASHINGTON, D.C. IT APPEARS 10 REDUC-  
TION ESTIMATE MAY BE A REASONABLE FORECAST. A QUICK  
SURVEY ON THE 1978 PRELIMINARY SURPLUS FIGURES FOR SPECIES  
FISHED BY JAPAN INDICATES BOTH INCREASES AND DECREASES  
IN 1978 LEVELS COMPARED WITH 1977. HOWEVER, LIKELY  
DECREASES IN SOME STOCKS LIKE TANNER CRAB WILL HAVE A  
MEASURABLY MORE IMPORTANT EFFECT THAN NUMERICALLY EQUIVA-

LENT VARIATIONS IN OTHER STOCKS. DEPARTMENT IS POUCHING OFFICIAL COMMENTS BY GOJ ON DRAFT REGULATIONS AND PRELIMINARY FISHERY SURPLUS PROPOSALS FOR 1978, AND WILL PROVIDE POST WITH FINAL SURPLUS FIGURES AS SOON AS THEY ARE RECEIVED. ABOVE INTENDED FOR INHOUSE USE ONLY.

2. HEARINGS WERE HELD ON JAPANESE GIFA BEFORE THE HOUSE SUBCOMMITTEE ON FISHERIES AND WILDLIFE CONSERVATION AND THE ENVIRONMENT JULY 20. AS A RESULT OF SESSION, PROBLEMS

IN CONGRESSIONAL APPROVAL ARE NOT ANTICIPATED AND IT IS HOPED GIFA WILL ENTER INTO FORCE FOLLOWING EXPIRATION OF THE 60-DAY CONGRESSIONAL REVIEW PERIOD. IT IS ESTIMATED THIS WILL OCCUR BY END OF SEPTEMBER. NO ADDITIONAL HEARINGS ARE ANTICIPATED. NO ARRANGEMENTS HAVE YET BEEN MADE FOR SIGNING CEREMONIES BUT DEPARTMENT ANTICIPATES IT WOULD TAKE PLACE IN WASHINGTON, AND INCLUDE GOJ AMBASSADOR AND ASSISTANT SECRETARY MINK.

3. AN INFORMAL INTERGOVERNMENTAL MEETING ON THE FUTURE OF INPFC WAS HELD AUGUST 9-10 IN SEATTLE WASHINGTON. AT THE REQUEST OF GOC, DELEGATIONS WERE LIMITED TO GOVERNMENTAL REPRESENTATION ONLY WITH THE EXCEPTION OF FOUR REGIONAL COUNCIL REPRESENTATIVES INCLUDED ON THE U.S. DEL. AS THE MEETING WAS NOT A FORMAL NEGOTIATION IT PROVIDED THE OPPORTUNITY FOR ONLY AN INFORMAL EXCHANGE OF VIEWS LIMITED OFFICIAL USE

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BY THE THREE GOVERNMENTS ON A SUCCESSOR ORGANIZATION TO THE INPFC. U.S. DEL TOOK THE OPPORTUNITY TO OUTLINE ITS PRELIMINARY VIEW THAT A REVISED INPFC SHOULD TAKE THE FORM OF A TRILATERAL CONSULTATIVE ORGANIZATION FOCUSING ON SALMON, AND INCLUDE AGREEMENT ON AN APPROPRIATE LONG TERM SALMON MANAGEMENT REGIME. U.S. DEL ALSO PROVIDED GOJ DELEGATION WITH OUTLINE OF WHAT IT REGARDED AS THE SUBSTANCE OF TRILATERAL AGREEMENT ON SALMON WHICH WHILE PERMITTING SOME LIMITED GOJ FISHING FOR ASIAN SALMON WITHIN 200-MILE INCLUDES SUBSTANTIAL CLOSURES TO THE GOJ MOTHERSHIP AND LAND BASED FLEET BEYOND 200-MILES, THUS PROVIDING HIGHER DEGREE OF PROTECTION FOR U.S. ORIGIN SALMON THAN WOULD RESULT FROM A SIMPLE CLOSURE OF U.S. FISHERY CONSERVATION ZONE (FCZ) TO GOJ FISHERY FOR ASIAN SALMON. GOJ DELEGATION WAS NOT IN A POSITION TO NEGOTIATE ON THE SUBSTANCE, BUT RECEIVED U.S. PROPOSAL WITH PRIVATELY EXPRESSED CRITICISM OF ITS EFFECT ON THE MUCH BELEAGUED GOJ HIGH SEAS SALMON NET FISHERY. DEPARTMENT FEELS MEETING WAS SUCCESSFUL IN THAT IT PROVIDED AN OPPORTUNITY TO CLARIFY OUR OWN THINKING ON THE ISSUE AND TO PREPARE THE GOJ FOR THE GENERAL TYPE OF RESTRICTION FAVORED BY U.S. FOR INCLUSION IN A U.S./JAPAN/CANADA AGREEMENT ON SALMON.

U.S. INDUSTRY GENERALLY SUPPORTS APPROACHING HIGH SEAS SALMON MANAGEMENT ISSUE THROUGH A NEGOTIATED TRILATERAL AGREEMENT PROVIDED IT RESULTS IN SUFFICIENTLY HIGH DEGREE OF PROTECTION FOR U.S. ORIGIN SALMON WITHIN AND OUTSIDE U.S. FCZ.

4. ACTION REQUESTED DEPT IS NOW CONSIDERING WHAT IF ANY ADJUSTMENTS SHOULD BE MADE AND IN ROK AND SOVIET 1978 POLLOCK ALLOCATIONS AS A RESULT OF APPARENT ROK EXCLUSION FROM KAMCHATCHA POLLOCK FISHERY. DEPARTMENT HAS LEARNED THAT SOVIETS HAVE HEAVILY EXPLOITED THIS RESOURCE FOR A

NUMBER OF YEARS, PERHAPS BEYOND ITS MAXIMUM SUSTAINABLE YIELD (MSY). SOVIET HARVESTING CAPABILITY, CONDITION OF LIMITED OFFICIAL USE

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STOCK, AND HEAVY (80 PERCENT) REDUCTION APPARENTLY IMPOSED ON 1977 GOJ FISHERY EFFECTS DEGREE TO WHICH ROK EXCLUSION CAN BE VIEWED AS POLITICAL ACTION BY U.S.S.R. DEPARTMENT WOULD APPRECIATE 1) ANY INFORMATION THE POST MAY HAVE ON OFFICIAL OR UNOFFICIAL SOVIET ATTITUDE TOWARD AN ROK FISHERY IN THIS AREA IN 1978, AND 2) ANY SOVIET OR GOJ DATA OR VIEWS ON CONDITION OF THIS STOCK. WITH REGARD TO THE LATTER, DEPARTMENT ASSUMES THERE WAS CONSIDERABLE DEBATE ON STATUS OF THE KAMCHATCHA POLLOCK STOCKS DURING THE GOJ-SOVIET FISHERY NEGOTIATIONS.

5. REPLACEMENT HAS NOT YET BEEN FOUND FOR DIRECTOR, OFA. LARRY SNEAD HAS MOVED TO THE POSITION OF DEPUTY DIRECTOR AND IS NOW OCCUPYING DIRECTOR POSITION ON ACTING BASIS. CHRISTOPHER

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
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**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Review Markings:**  
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